### Western Power's fifth access arrangement Public forum

Friday, 25 March 2022

conomic Regulation Authority

WESTERN AUSTRALIA

### Welcome and overview Jenness Gardner, ERA CEO

## Agenda

Economic Regulation Authority

01 Welcome and overview Jenness Gardner, ERA

02 Chair's remarks Steve Edwell, ERA

03 Western Power presentation Sam Barbaro, Western Power 04 Assessing expenditure Elizabeth Walters, ERA

05 Conclusion Jenness Gardner, ERA



### How to ask questions



- Please ask questions at any time, using the Teams chat function at the top right of the meeting window.
- If you would also like a particular question to be answered, please give it a thumbs up.
- We'll answer questions after the Western Power presentation, and after the assessing expenditure presentation.



### **Chair's remarks** Steve Edwell, ERA Chair



### Western Power presentation Sam Barbaro, Western Power A/CEO

### What we will cover today

- 1. Overview of Western Power and our AA5 proposal
- 2. Our response to the changing energy landscape
- 3. Customer experience
- 4. Network tariff development
- 5. Revenue path and rate of return



### **About Western Power**





2+ million



people connected



**1GW grid** connected solar



poles & towers

**Our grid** covers 254,920 km2



13

Community batteries



### **Energy supply chain**



### **Our transmission network (Tx)**

Rebuild cost:	~\$12BN	Typical life span:	35 -70 years	# of poles:	~39,500	Circuit length:	7,660 kms
---------------	---------	--------------------	--------------	-------------	---------	-----------------	-----------



Substation yard



Transmission towers (Yandin windfarm)

### **Our distribution network (Dx)**



### **Our SCADA & telecommunication network**



Telecommunication tower

Distribution automation devices

### **Our AA5 engagement**





More than 2,000 customers engaged, reflecting over 800 hours of engagement

### Our proposal was guided by customers



### **Our AA5 proposal**



AA5 Financial Summ	ary			
Smoothed revenue <sup>1</sup>	\$7.5BN			
Capex <sup>2</sup>	\$5.4BN			
Opex <sup>3</sup>	\$2.2BN			
Notes:				
<ul> <li><sup>1</sup> in real terms FY22\$</li> <li><sup>2</sup> in real terms FY22\$, including \$1BN of Gifted Assets &amp; Cash Contribution:</li> <li><sup>3</sup> in real terms FY22\$, excluding Tariff Equalisation Contribution (TEC)</li> </ul>				

### What do we mean by modular grid



### How our AA5 proposal compares to AA4

Key Financial Elements <sup>1</sup>	AA5 Proposal	Changes from AA4
Revenue	\$7.5 billion	<ul> <li>10% reduction primarily driven by a lower rate of return</li> </ul>
Capital expenditure	\$5.4 billion	<ul> <li>30% increase to address the challenges associated with the changing use of the network and improve technology and communication that support new services and markets</li> </ul>
Operating expenditure	\$2.2 billion	<ul> <li>In line with AA4, before applying network and labour cost escalations, despite managing new obligations and functions</li> </ul>
Rate of return	4.73%	• A reduction of nearly 20% due to changes in market conditions
Prices	Prices rise by less than inflation	<ul><li>Prices rose above inflation</li><li>AA5 price rices 50% lower than AA4</li></ul>

### **AA5 Issues Paper - Key themes**



### 2. Our response to the changing energy landscape

### **AA5 Issues Paper - Key themes**



### **Customer choice driving decarbonisation**



### Network challenges are growing



Network challenges	AA3	Today (AA4)	AA5	Trend
Residential Solar PV	-	1,800 MW	3,000 MW	$\uparrow$
Behind-the-meter Battery Storage	-	40 MW	700 MW	$\uparrow$
Renewable generation <sup>1</sup>	9%	30%	~40%	$\uparrow$
Maximum Demand	4,053 MW	4,223 MW	4,360 MW	$\uparrow$
Minimum Demand <sup>2</sup>	1,593 MW	856 MW	[<600 MW]	$\checkmark$
Customers connected	1.113M	1.162M	1.297M	$\uparrow$
Average age of assets – poles (yrs)	28	28	28	-
Average age of assets – conductors (yrs)	38	42	39	-

<sup>1</sup> As a percentage of total generation

 $^2$  Trend continuing downwards rapidly and Western Power continues to work with AEMO and Energy Policy WA on associated implications

### Minimum demand – growing challenge





Movement in demand profile 2011 to 2021

- Minimum demand is now occurring in the middle of the day
- 10 years ago it used to occur in the middle of the night
- 2011 minimum demand was 1,466 MW at 2.40am compared to today's 856 MW at 11.25am

### **Making balanced decisions**

#### Focus now and into the future

Network condition Average network age weighted by value





2004	2009	2014	2019	2024	2029	2034	2039
Historical				Proje	ction		

Renewable





**DSO** 



AMI

### Using robust decision-making frameworks





#### OUTCOMES

- Which assets to be modernised?
- What solutions do we employ?
- When do we conduct the work?
- What risks are we willing to accept?

#### PROCESS

- Decision methodology
- Governance structure

#### INPUTS

• Supporting data, algorithms, business rules, standards

### Forecast expenditure

- Our AA5 forecast expenditure is designed to:
  - maintain safety and service performance;
  - support changing customer behaviour and requirements;

Safety, Environmental & Statutory

- facilitate ever increasing demand for renewable generation connections;
- improve resilience to extreme climate events; and
- meeting shifting localised demand.



Reliability Driven

Actual and forecast operating expenditure from previous access arrangements and the AA5 (\$ million real at 30 June 2022)





#### westernpower 26

Growth

Asset Replacement

#### Chart source: ERA issues paper

### **Capital expenditure key components**

Distribution Network \$3,480M 34% increase on AA4	Transmission Network \$872M 11% increase on AA4	SCADA Network \$483M 110% increase on AA4	Non Network \$541M In-line with AA4
Ageing and transforming network	Maintaining reliability and enabling renewable connections	Modernising obsolete network and supporting future technology	Supporting and enabling the business
<ul> <li>✓ maintaining safety</li> <li>performance</li> </ul>	<ul> <li>✓ addressing the ageing asset base</li> </ul>	<ul> <li>✓ addressing asset obsolescence</li> <li>− 69% of fleet is obsolete</li> </ul>	<ul> <li>ICT business enablement projects</li> </ul>
<ul> <li>investing in Standalone Power Systems (aligned to government commitments)</li> <li>undergrounding parts of the network to address reliability and safety issues</li> <li>accelerating the advanced metering infrastructure deployment</li> <li>addressing ring main unit</li> </ul>	<ul> <li>providing for adequate life extension treatments</li> <li>facilitating additional capacity for customer connections</li> <li>rationalising voltages whilst improving network utilisation</li> </ul>	<ul> <li>meeting compliance requirements (including cyber security obligations imposed by the Security of Critical Infrastructure Act 2018 and Security Legislation Amendment (Critical Infrastructure) Bill 2020)</li> <li>facilitating the transformation of the network to the modular grid</li> </ul>	<ul> <li>ICT infrastructure replacement or renewal projects (5-10 year useful life)</li> <li>Cyber Security capability uplift</li> <li>Depot rationalisation for regional locations</li> </ul>

### **3. Customer experience**

### **AA5 Issues Paper - Key themes**



### **Our network by region**



347,100 Distribution poles 15,500 Transmission poles and towers

8,110 km<sup>2</sup> area

### **Regional challenges and opportunities**





Key regional challenges and opportunities

### **Investments by region**



westernpower 32

#### North Region

325 SPS units to be installed31,000 AMI to be installed5,500 poles to be replaced / reinforced / removed

#### **Central Region**

628,000 AMI to be installed
22,200 poles to be replaced / reinforced / removed
875 km overhead network to be replaced with underground cable

#### **East Region**

812 SPS units to be installed28,000 AMI to be installed19,300 poles to be replaced / reinforced / removed

#### South Region

721 SPS units to be installed108,000 AMI to be installed15,300 poles to be replaced / reinforced / removed

#### SPS



#### Undergrounding



#### **Poles & wires**



#### AMI





### **Customers embracing digital engagement**





# How can we enable this without increasing costs?

Our customer research suggests a majority support this target for phone calls answered within 30sec







Industry average for phone calls answered within 30sec



This equates to an average wait time of < 1 minute</p>

### **Connecting to our network**

Existing Policies & Contracts

Standard Access Contract (Model ETAC)

Applications & Queuing Policy

**Contributions Policy** 

- Changes to the Access Code in July 2021 led by Energy Policy WA resulted in amendments being made to the Standard Access Contract, Applications and Queuing Policy and Contributions Policy during the AA4 period
- Significant stakeholder engagement was undertaken by EPWA as part of that process
- Western Power has used these transitional polices and contract as the basis for the policies and contract for the AA5 proposal
- Minor amendments have been proposed to improve clarity and applicability and better deliver outcomes for customers

New Policies & Contracts

Multi-function Asset Policy

- The amendments to the Access Code require Western Power to develop a Multi-function Asset Policy as part of its access arrangement to guide how we may use regulated assets to provide new unregulated services.
- Multi-function assets are those that are utilised to provide both regulated network support services and other services
- Western Power supports the introduction of this policy to share the benefits from multi-function assets with end-use customers, who ultimately pay for the shared network



### 4. Network tariff development



### **AA5 Issues Paper - Key themes**



### **Network tariff component**

• Western Power is responsible for the network tariff component of a customer's bill



Represents ~45% of the average residential bill (includes the Tariff Equalisation Contribution)

### What we are offering customers

- ✓ better price signals to drive consumer behaviour
- empowering customers to make their own energy decisions - whether an installation behind their meter or participation in community battery schemes to better meet their needs
- ✓ promoting fairness between adopters and nonadopters of new technologies
- ✓ enabling the connection of more renewable generation



### **Proposed AA5 price path**

- Average price changes over AA5 will be less than inflation or less than 1 per cent per annum in nominal terms
- The annual movement for individual tariffs will be capped at 2 per cent each year in line with prior access arrangements

Estimated average nominal network price movements over the AA4 and AA5 periods for residential customers, excluding the TEC





### **Customer feedback on tariffs**



#### End-use customers

- Preferences for transitions path were split, with the size of movements influencing feedback
- End-customers are more sensitive to price increases than price decreases
- End-customers support the concept of a transition path cap
- Most end-customers support a slow transition path

#### Users

- Recognise the value of tariff reform and, more specifically, cost reflectivity
- Want to keep network tariffs low but also providing incentives for new technologies
- Users support the concept of a transition path cap
- Most users support a slow transition path





### 5. Revenue path and rat

### **AA5 Issues Paper - Key themes**



### **Revenue building blocks**

**Return on assets** is calculated as the Regulated Asset Base multiplied by the regulated rate of retu (or WACC).

**Depreciation** is a pass through of the modelled depreciation of our Regulated Asset Base (RAB). We use available tax rulings to establish economic lives.

**Opex** is a pass through of the operating expenditure required to safely operate and maintain the networks.

Tariff Equalisation Contribution (TEC) is a straight pass through of costs.

Tax recovers our theoretical tax costs, on the basis of the forecast costs and revenue in the AA.

**Deferred revenue** is the recovery of AA2 revenue that was deferred to smooth very high increases in tariffs in AA2. The recovery amount is calcualted on the same basis as AA4.

**Regulatory incentives** revenue are rewards or penalties based on service standard performance or improvements in opex efficiency during the prior AA. (Very minimal in AA5, not shown on graph)

### Changes in revenue from AA4 to AA5<sup>1</sup>



### **Return on assets**

- The return on assets (also known as the weighted average cost of capital WACC) is the return we earn on investment in our network. It is intended to provide incentives to undertake efficient investment by ensuring we recover the efficient cost of capital
- Our AA5 submission follows the approach in the Access Code and the ERA's current practice in calculating the WACC for the AA5 period, with the exception of:
  - Adjusting the term of the risk-free rate from 5 years to 10 years, consistent with other Australian regulatory jurisdictions; and
  - Use of the trailing average approach to the allowed return on debt, consistent with other Australian regulatory jurisdictions.
- Our proposed AA5 period average **WACC** is **4.73%** this is 20% lower than the AA4 WACC



### **Assessing expenditure** Elizabeth Walters, ERA Assistant Director

### **Assessment of expenditure**

- Operating expenditure feeds directly into target revenue (30%).
- Capital expenditure is recovered through depreciation and a return on the investment (>50%).
- Access Code requirements
- Efficiency
- Other requirements
- Long-term interests of consumers





### **Annual total expenditure**

#### (\$ million real at 30 June 2022)





#### **Operating expenditure – Base, step, trend** (\$ million real at 30 June 2022)



Economic Regulation Authority

#### Net capital expenditure by investment category (\$ million real at 30 June 2022)



Economic Regulation Authority

### **Major expenditure areas**

#### **Replacing/rebuilding the network**

- Network renewal underground program:
  - \$440 million, net of capital contributions of \$241.9 million to underground 875km of overhead distribution lines.
- Stand-alone power systems:
  - \$330 million to install 1,861 units.

#### Data and visibility

- SCADA, communications and IT:
  - \$435 million higher than AA4.
- Advanced meters:
  - \$317 million to replace all (795,130) meters with advanced meters.

### **Challenges for expenditure assessment**

- The future grid is likely to look quite different.
- DER and new technologies are replacing the traditional network.
- Relevant matters currently under development (e.g. next Whole of System Plan, Distribution System Operator).
- Western Power's grid strategy.
- How to determine:
  - Whether the proposed investment for AA5 is reasonable, properly timed and based on sound cost estimates.
  - Mix between operating expenditure and capital expenditure.
  - Minimising risk of expenditure/assets that are not required or fit for purpose.









### **Conclusion** Jenness Gardner, ERA CEO

### **For more information**

- You can view Western Power's proposal and supporting documents and the ERA issues paper at <u>www.erawa.com.au/AA5</u>
- Our team is always available to talk further please contact via info@erawa.com.au in the first instance.
- The first public submissions period closes on Wednesday, 20 April 2022.
- Further consultation will take place in the regions prior to the draft decision.
- A second full round of consultation, including another public forum, will occur following the ERA's draft decision circa September 2022.



# Thank you





8 6557 7900

nfo@erawa.com.au

L4, Albert Facey House 469-489 Wellington St Perth WA 6000

