

# Submission to the Economic Regulation Authority for amendments to the Technical Rules

November 2015 - Part A - Version 3

Version 3

Date: 16 May 2016

#### **Record of Revision/addendum**

Version	Date	Description	Responsibility
1	06/11/15	Initial submission	LO
Add. 1	14/12/15	Addendum with revised DC limit wording	LO
2	21/04/16	Revised DC limit wording after discussions with Authority and GBA (DM v14d)	LO
3	16/05/16	Revised after Draft Decision and stakeholders' workshop discussions on 11May16 (DM v17a)	LO

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#### **Glossary of terms**

Acronym / term	Meaning
AC	Alternating Current
AQP	Applications and Queuing Policy
Authority, ERA	Economic Regulation Authority
CAG	Competing Applications Group
Access Code	Electricity Networks Access Code 2004 <sup>1</sup>
CEC	Clean Energy Council
СР	Connection point
DC	Direct Current
Draft Decision	Authority's Draft Decision on Part A amendments of 4 May 2016.
DSOC	Declared Send Out Capacity
ETAC	Electricity Transfer Access Contract
GBA	Geoff Brown and Associates
kVA	kilo Volt Amperes (Apparent power)
LV	Low Voltage
MVA	Mega Volts Amperes (Apparent power)
MW	Mega Watts (Real power)
NSP	Network Service Provider
PPG	Private Parallel Generator
PUO	Public Utilities Office (formerly Office of Energy)
PV	Photo Voltaic
RIS	Required in Service (date)
SWIN	South West Interconnected Network
Technical Rules, Rules	Technical Rules, 23 December 2011 <sup>2</sup> .
User	Has meaning as defined in the Technical Rules section 1.3(b)(3)
WAER	Western Australian Electrical Requirements
WADCM	Western Australian Distribution Connection Manual
WPN	Western Power Network

<sup>1</sup> https://www.erawa.com.au/about-us/legislation see Electricity Networks Access Code 2004 https://www.erawa.com.au/cproot/10353/2/20120504%20Western%20Power%20Technical%20Rules.pdf



### 1 Executive Summary

This submission requests that the Economic Regulation Authority (**Authority**) consider and approve the various Technical Rules (**Rules**) amendments proposed in section 3 and 4 of this document. These changes are requested pursuant to clause 12.50(c) of the *Electricity Networks Access Code* 2004 (**Access Code**).

Western Power is aware of challenges facing the current Rules, the most pressing relating to the Rules' ability to accommodate new technologies, and in particular, embedded generation connecting to the distribution network. This submission (Part A) is the first of two sets of amendments proposed by Western Power, with the Part B submission to follow.

The proposed amendments are supported by assessments which have been carried out to ensure that their implementation will result in material benefits and do not create an adverse impact on the Users or the network.

This version (version 3) of the Part A amendment document takes into consideration the Authority's Draft Decision of 4 May 2016, feedback received from the Authority's technical adviser, Geoff Brown and Associates (GBA), and from the Authority's stakeholder workshop held on 10 May 2016.

Table 1 below provides a summary of the content of this submission.

Table 1 Summary of Part A proposed amendments

Ref.	Rules area	Summary of proposed amendment
A1	Direct Current (DC) injection	Change limit from zero to 0.5% of connection point rating (per phase)  Remove Rules clause 3.2.1(c)(3) [version 3].
A2	AS 4777 date references	Remove reference to the 2005 version of AS 4777.
A3	Connection point related definitions	Add clarity and consistency in the use of the terms connection point and connection assets. Define the term point of common coupling.  Revised connection point definition [version 3].  Revised point of common coupling definition [version 3].
A4	2011 Technical Rules amendments – comments from public submissions	Provide responses to the public comments on the 2011 Rules review.
A5	Corrections	Correction of typographical errors.

#### 2 Introduction

The proposed amendments are expected to bring better transparency, consistency and cost effectiveness that would not be realised from the continued use of the current version of the applicable clauses of the Rules.

#### 2.1 Purpose

The purpose of this Part A amendment submission is to:

- 1. address the clauses of the Rules that are currently most challenged by new technology. In particular clauses relating to:
  - DC injection (Please note section 3.1 from earlier versions of this submission has been replaced in this version 3 of Western Power's "November 2015 amendment submission").
  - clarifying the usage and definition of 'connection point', 'connection assets', and defining 'point of common coupling'
  - clarifying the capacity of the Rules to adopt AS 4777 revisions.
- 2. respond to the Authority's request to address matters raised in the public submissions during the final stages of the 2011 review of the Rules.

#### 2.2 Submission structure

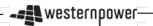
Section 3 contains a series of tables with specific details for each of the proposed amendments, tabulated and structured to address the following:

- outline of the clause(s) of the Rules affected by the proposed amendment;
- description of the concern or issue with the existing version of the Rules that the proposed amendment is addressing;
- detailed wording of the proposed amendment with a strikethrough where words are deleted and an <u>underline</u> where words are added;
- description of the benefits of the proposed amendment (in alignment with the Access Code objectives);
- assessment of any identifiable risks or costs associated with the proposed amendment; and
- summary of the results of the stakeholder engagement regarding the proposed amendment.

## 3 Proposed changes – Part A 2015

## 3.1 DC injection amendment (Ref. A1)

Clause	Summary		
3.2.1(c)(3) Harmonics	The limit of zero DC injection has not proven to be effective or practicable.		
Supporting details			
Clause(s) of the Technical Rules affected by the proposed amendment		<ul> <li>3.2.1 Power System Performance Standards</li> <li>(c) Harmonics</li> <li>(3) A <i>User</i> must not inject into the <i>transmission or distribution system</i> any DC component of current produced by its own <i>equipment</i>.</li> </ul>	
Concern or issue with the existing version of the Technical Rules that the proposed amendment is addressing		Section 3 of the Rules sets out the technical requirements of User facilities including references to limits set in various standards for harmonics, flicker, and electromagnetic interference. As is explained below, the Rule prohibiting DC injection is closely linked to managing 'harmonic limits' and is presently located in cl. 3.2.1.(c)(3).	
		Excessive levels of DC injection may result in negative consequences on the network including increased harmonic distortion, corrosion, and reduced efficiency in the operation of devices reliant on magnetic cores. This was one of rationale behind the original requirement for DC injection to be zero, however the increasing use of power electronics in grid connected appliances and equipment has seen this requirement become impractical and restrictive. As a result, zero DC injection is unacceptably conservative when compared to present Australian and international connection requirements of other utilities.	
		Many types of loads currently connected at low voltage (LV) inject varying and largely unpredictable levels of DC into connection points on the distribution network. As such, many connection points would be unlikely to always meet the zero DC limit; with further variability arising when random connections of appliances and equipment are made at any	



particular time.

Inconsistencies in the compliance treatments for DC injection from loads and from solar PV inverters arose (with costly treatment implied for solar PV inverter systems) where applicants were seeking to connect solar PV inverters at ratings greater than 30 kVA. AS/NZS 4777 compliant inverters below 30 kVA could connect without restriction as a consequence of the application of Rules cl. 3.7. Therefore, given the indifference to DC injection from loads, the 'zero DC' Rule appears to impose an unreasonable measure on solar PV Users and, if the zero limit were to be enforced fully, the limit can be characterised as a barrier to connection.

To address problems facing solar PV connection applicants proposing to connect using inverters causing small amounts of DC injection, Western Power published a "DC injection exemption" to the current Rule in November 2014<sup>3</sup>. Although the approach of raising the limit to a more acceptable and practicable level was effective for that purpose, the exemption approach has not been proven to offer an effective long term solution. This is partly because there are other issues caused by using the present approach of prohibiting DC. The issues arising from having a limit come from multiple perspectives such as safety, efficiency and reasonableness:

- 1) Where material benefits are limited, other than to meet a compliance obligation, the safety issues and implied cost aspects of DC testing associated with reporting compliance with a DC injection limit can be seen as unreasonable. This is because Western Power and other Australian and New Zealand jurisdictions have not found significant problems that can be addressed only be enforcing a DC injection limit.
- 2) The approach of prohibiting DC in all cases, with a small number of actual symptoms presenting, but with increased safety risks exposure as well as a tangible cost associated with each tested connection appears to be an inefficient way to deal with potential problems.
- 3) Should excessive DC be present, symptoms will be picked up by the other measures and means which are already in place in connection assessment procedures.

In support of the less prescriptive, monitor and manage approach, other Australian and

<sup>3</sup> see http://www.westernpower.com.au/documents/technical rules direct current injection exemption-low voltage connection of compliant inverters.pdf.



	New Zealand utilities recognize that other connection requirements already in place provide a more efficient way to deal with any of the ill effects of DC injection that are either present, or that might evolve over time when changes to the appliances and equipment are made by the Users.
Details of proposed amendment to a particular Rule. For clarity, the current wording of the Rules with a strikethrough represents words that have been deleted. An underline represents words that have been added	Proposed Changes to clause 3.2.1:  3.2.1 Power System Performance Standards  (c) Harmonics  Clauses (c)(1) and (c)(2) both to remain 'as is', with clause (c)(3) to be removed:  (3) A User must not inject into the transmission or distribution system any DC component of current produced by its own equipment.
Benefits of the proposed amendment (in alignment with Access Code objectives)	No other utilities have been identified internationally or in Australia, with a similar zero DC injection limit. In practical terms, this amendment would align Western Australian technical requirements with an overwhelming majority of other jurisdictions.
	Western Power does not expect any remedial costs to Users or the network as a result of this change.
	The proposed amendment better meets the Access Code objectives by removing the 'zero DC' rule, which is presently seen as a barrier to connection. In a similar way to other utilities in Australia and New Zealand, the risk resulting from cumulative or excessive DC injection will be treated on a case-by-case basis (rather than incurring costs in preventing all injection of DC at connection points, whether problems exist or not).
	While recognising that excessive DC level has the potential to cause significant problems in AC networks, adopting the proposed approach will accommodate 'as low as reasonably acceptable' levels of DC injection – without incurring significant expense to Users. Delaying investment until treatment is required, in this case, is more cost effective than applying a broader prevention program.
Identifiable risks associated with the	Western Power anticipates no change in the level of risk in response to removal of 'zero DC" rule.



proposed amendment	With the present DC injection exemption in place, studies and investigations conducted by Western Power concluded that the raised limit is not the only suitable treatment to resolve the ineffectiveness of the 'zero' DC requirement in cl. 3.2.1(c)(3) in respect of harmonics. Our investigations have established that other Australian and New Zealand utilities which do not impose a DC limit have had little or no ill-effects or risks change reported as a result of using that approach.
Stakeholder engagement in support of the proposed amendment	The details of a proposed alternative have been stated in the Authority's Draft Decision. The issue was discussed in a wider public workshop held with the Authority on 10 May 2016 and also with a Solar PV industry working group who meet regularly with Western Power.
	Western Power's position initially was to adopt a limit to DC injection (as per the existing exemption) – and there was some support for this at the workshop, but there was a wider support for a 'management' rather than 'prohibitive' approach to avoiding ill effects of DC injection.
	Stakeholders were supportive for the removal of cl. 3.2.1(c)(3).
	The proposed amendment to remove the DC limit clause will enable the revocation of existing DC injection exemptions at the commencement of an amended Rule 3.2.1.

## 3.2 AS 4777 date amendments (Ref. A2)

Ref.	Sec.	Section Title	Issue	Comments	
A2	3.7	Various	Un-restrict references to 2005 version of AS 4777	Clause 3.7 of the Rules would otherwise be restricted to only those inverters certified under AS 4777-2005.	
Prop	osed o	hanges			
Clause(s) of the Technical Rules affected by the proposed amendment		the proposed	Clause 3.7 – Requirements for connection of <i>energy</i> systems to the <i>low voltage distribution system</i> via inverters  Attachment 12 – Testing and commissioning of small power stations <i>connected</i> to the distribution system		
Concern or issue with the existing version of the Technical Rules that the proposed amendment is addressing		ne Technical Rules that	without the requirement to up  It is desirable that inverters of Zealand Standard. Connection	o ensure that the Rules reference the most current version of AS 4777 odate them each time the standard is updated and/or amended.  omply with the most current, applicable <i>Australian or Australian</i> and New on applications can then be further assessed for any additional cessary by the <i>Network Service Provider</i> ( <b>NSP</b> ) because of specific proposed connection.	
Details of proposed amendment to a particular Rule. For clarity, the current wording of the Rules with a strikethrough represents words that have been deleted. An underline represents words that have been added		ule. For clarity, the ding of the Rules with a h represents words that deleted. An <u>underline</u>	Australian Standar (b) In order to be o		



requirements of *Australian Standard* 4777-2005 "Grid connection of *energy* systems via inverters" as published and revised <u>from time to time</u>. The following parts of this standard apply:

- (1) AS 4777.1 2005 Part 1 Installation requirements.
- (2) AS 4777.2 2005 Part 2 Inverter requirements.
- (3) AS 4777.3 2005 Part 3 Grid protection requirements.
- (c) The term 'inverter *energy* system' in these *Rules* has the same meaning as in *AS* 4777-2005.
- (d) A type-test report or type-test certificate from an independent and recognised certification body showing compliance of inverter plant with AS/NZS 4777.2-2005 must be supplied to the *Network Service Provider*.

#### 3.7.7 Protection

(b) A *User* must maintain the integrity of the *protection* and *control systems* of the inverter *energy* system so that they comply with the requirements of these *Rules*, AS/NZS 4777-2005 and the connection agreement at all times.

#### **Proposed changes in attachment 12:**

#### A12.15 Routine Testing

• Where in-built inverter *protection systems* compliant with the AS/NZS 4777-2005 requirements are permitted in small power stations with an aggregate rating of more than 30 kVA but less than 100 kVA, these *protection systems* must be tested for correct functioning at regular intervals not exceeding 5 years. The *User* must arrange for a suitably qualified person to conduct and certify the tests and provide the certified results to the *Network Service Provider* upon request.

# Benefits of the proposed amendment (in alignment with Access Code

The administrative task of routinely seeking an amendment to the Rules for new versions of AS/NZS 4777, as these may be released from time to time, appears to be counter-productive.



objectives)	AS/NZS 4777 is a national standard, which is developed under the auspices of Standards Australia. As such, it is revised under a rigorous and thorough process.
	This set of amendments is recommended on the basis that the expected 2015 and subsequent updates to AS 4777 will be suitable for adoption against the Access Code and Rules objectives on the WPN. Western Power's analysis of and input into subsequent updates to this standard may result in a future need to adjust some requirements, but under the present Standards Australia review and amendment processes, this risk is deemed low.
Assessment of any identifiable costs and risks associated with the proposed amendment	Unacceptable changes made to AS 4777  A risk exists where changes might be made to AS 4777 that are not acceptable to Western Power. Although this is considered unlikely, in such circumstances, Western Power can apply clause 3.7.1(b) and not approve unacceptable proposed connections until any identified issues are resolved.
	Protection costs on the distribution network  As the number of inverters deployed on Western Power's distribution networks rise, there is a likelihood that costs for distribution system based protection will increase. This issue is independent of the proposed change, which at an individual inverter level brings no direct increased costs.
Stakeholder engagement in support of the proposed amendment	Consultation with Rules stakeholders, who are also involved in the periodic amendments to AS 4777, confirmed that the adoption of updates to the standard should be made automatically rather than require a separate update to the Rules.

## 3.3 Clarifying definitions (Ref. A3)

## 3.4 'Connection point' definition

Ref.	Sec.	Section Title	Issue	Comments	
АЗа	Glossary	Various	Clarify the term 'connection point' as used in the Rules.	The term <i>connection point</i> appears in multiple clauses throughout the Rules. It can be used in the context of a physical point on the network, or as a contractual point. The current Rules definition is "the agreed point of <i>supply</i> established between the <i>Network Service Provider</i> and a <i>User</i> . For reference, the Access Code defines connection point as "a point on a covered network identified in, or to be identified in, a contract for services as an <i>entry point</i> or <i>exit point</i> . Both these definitions are contractual in nature.	
Prop	osed amend	dment			
	Clause of the Technical Rules affected by the proposed change		Attachment 1 - Glossary		
Concern or issue with the existing			The Rules Glossary currently defines the <i>connection point</i> as: "the agreed point of <i>supply</i> established between the <i>Network Service Provider</i> and a <i>User</i> ".		
	version of the Technical Rules that the proposed amendment is addressing		Within the electrical industry the terms "connection point", "point of attachment" and "point of supply" tend to be used interchangeably with respect to a physical point on the network. The point of attachment can be defined as "a point on the network at which network assets (owned by Western Power) are connected to assets owned by another person". This is a physical point as distinct from the contractual term <i>connection point</i> .		
			Other documents referring to the "point of supply" as shown in Table 2.		
			Table 2 'point of supply' usage in other documents		



	Document	Point of supply reference
	Western Australian Electrical Requirements (WAER) January 2014. WAER is issued by: Director of Energy Safety Department of Commerce Government of Western Australia	Point of supply: The junction of the consumers mains with -  • conductors of the network operator's distribution works  (including the service cable) or transmission works; or  • output terminals of electricity generation works within the premises
	AS/NZS 3000:2007	1.4.75 Point of supply  The junction of the consumers mains with -
	AS/NZS 3000 is issued by Standards Australia	<ul><li>(a) conductors of an electricity distribution system; or</li><li>(b) output terminals of an electricity generating system within the premises.</li></ul>
	WADCM <sup>4</sup> 2015  The WADCM is issued jointly by: Western Power and Horizon Power	Point of supply usage is aligned with AS 3000:2007 clause 1.4.75 wording.
Details of proposed amendment to a particular Rule. For clarity, the current		on of <i>connection point</i> so as to accommodate both the contractual nature n. Replace former definition as shown.
wording of the Rules with a strikethrough represents words that have been deleted. An <u>underline</u> represents words that have been added	Former definition of connection point	The agreed point of supply established between the Network Service Provider and a User.
	connection point	For contractual purposes connection point is defined as "a point on the network identified in, or to be identified in, a contract for services."

<sup>&</sup>lt;sup>4</sup> Western Australian Distribution Connections Manual (WADCM).



	Version 3 definition (with reference to the Authority's Draft Decision):  A point on the network where the Network Service Provider's primary equipment (excluding metering assets) is connected to primary equipment owned by a User".
Benefits of the proposed amendment (in alignment with Access Code objectives)	The proposed definition adds clarity to the concept of a <i>connection point</i> . Western Power accepts that GBA's comments and modifications will assist with gaining a clearer definition. However, a concern exists that the position of metering assets (particularly in multi-residential distribution installations) will remain a source of confusion. For example, distributed meters (as <i>primary equipment</i> owned by the <i>NSP</i> or <i>User</i> ) can each be incorrectly interpreted as a <i>'connection point'</i> . Providing clarity in that context is one of the key reasons for requesting a <i>connection point'</i> clarifying' Rules amendment.
	Hence, although the definition from GBA mentioned in paragraph 87 in the Authority's Draft Decision is a worthwhile improvement, Western Power submits that words decoupling the metering assets (which are also primary equipment) should be used, as is shown in blue above.
Assessment of any identifiable costs and risks associated with the proposed amendment	Western Power has not identified any risks associated with the proposed change. The definition of a <i>connection point</i> is for clarification only and does not change the substance of the Rules in any way. The new definitions for <i>bi-directional point</i> , <i>entry point</i> and <i>exit point</i> are taken from the Access Code. They assist in understanding the <i>connection point</i> definition and are not used in the Rules in any other section.
Stakeholder engagement in support of the proposed amendment	The update to the definition of a <i>connection point</i> has originated from engagements with the PUO officers – in particular, in relation to comments submitted by the PUO in 2011 and discussed in section 3.4 of this submission.
	Further, engagements with Users of the Rules identified numerous cases where those Users were uncertain about where their connection is assessed for Rules compliance, that is, what is their connection point.

## 3.5 'Connection assets' definition

Ref.	Sec.	Section Title	Issue	Comments	
A3b	Glossary	Various	Clarify the term 'connection assets' as used in the Rules.	The current definition of <i>connection assets</i> is confusing and is inconsistent with the definition in the Access Code. Therefore, the Rules definition needs to be updated to provide clarity and ensure consistency with the Access Code.	
Proposed amendment					
	Clause of the Technical Rules affected by the proposed change		Attachment 1 - Glossary		
versio	Concern or issue with the existing version of the Technical Rules that the proposed amendment is addressing		The Rules glossary currently defines connection asset as:  "the equipment that allows the transfer of electricity between the electricity transmission or distribution system and an electrical system that is not part of the transmission or distribution system." This includes any transformers or switchgear at the point of interconnection (including those that operate at a nominal voltage of less than 66 kV) but does not include the lines and switchgear at the connection point that form part of the transmission or distribution system".  The Access Code defines connection assets as:  "for a connection point, all of the network assets that are used only in order to provide covered services at the connection point".  The significant point about the Access Code definition is that it includes all dedicated assets.		
			An important reason for defining <i>connection assets</i> is that it can facilitate contestable provision of those assets that are dedicated to a single customer. Whether the <i>connection assets</i> are ultimately owned by Western		



	Power or the customer is a matter for commercial negotiation. Under the contributions policy, the customer fully funds the cost of <i>connection assets</i> thus removing any financial incentive for the customer to choose not to own the connection assets.  The Rules definition provides no such clarity. The first sentence is consistent with connection assets being those dedicated to the customer; however the rest of the definition is not clear. For example, it excludes lines at a <i>connection point</i> - but by definition a connection point is a discrete point on the network.		
Details of proposed amendment to a particular Rule. For clarity, the current wording of the Rules with a	It is important that there is consistency between the Technical Rule and the Access Code definitions for <i>connection assets.</i> Further, Western Power considers that there is no technical reason for that definition not to include all dedicated assets, be they lines, switchgear or transformers.		
strikethrough represents words that have been deleted. An <u>underline</u> represents words that have been added	connection assets (Version 1 definition)	for a connection point, means all of the network assets that are used only in order to transfer electricity to or from the connection point.	
	connection assets	for a connection point, means all of the network assets that are used only in order to provide covered services at the connection point.	
Benefits of the proposed amendment (in alignment with Access Code objectives)	The proposed definition adds clarity for the identification of connection assets.		
Assessment of any identifiable costs and risks associated with the proposed amendment	Western Power has not identified any risks relating to this change. The revised definition of <i>connection assets</i> is for clarification only and does not change its substance in any way. Further, it ensures consistency with the Access Code.		
Stakeholder engagement in support of the proposed amendment	The <i>connection assets</i> definition amendment has come from recent Western Power engagements and assessments of Rules exemptions related to large industrial loads. The need to better define the Rules definition of <i>connection assets</i> is apparent and the proposed amendment aligns with the Access Code definition.		

## 3.6 'Point of common coupling' definition

Ref.	Sec.	Section Title	Issue	Comments	
A3c	Glossary	Various	Define the Rules usage of the term <i>point</i> of common coupling.	Currently, there is no definition of a <i>point of common coupling</i> within the Rules glossary.	
Prop	osed amen	dment			
Clause of the Technical Rules affected by the proposed change			The term <i>point of common coupling</i> is used in clause 2.3 Obligations of Network Service Provider in relation to power system performance:  • clause 2.3.3(a) – flicker  • clause 2.3.4(a) – harmonics		
versio	n of the Tech	rith the existing nnical Rules that the nent is addressing	There is a general understanding within the electrical power industry with respect to the term <i>point of common coupling</i> but for the purposes of the Rules, a general understanding is not sufficient - particularly when the customer is required to meet the power quality requirements defined in sections 2.3.3 and 2.3.4 at the <i>point of common coupling</i> .		
			documents. For example, in the IEEE standa in Electrical Power Systems," it is defined as This definition is quite useful in that it links	ot appear to be defined in a consistent or useful way in any particular and 519, "Standard Practices and Requirements for Harmonic Control of the interface between sources and loads on an electrical system". the point of common coupling to the point at which a source ge flicker will impact upon a load. However, such a broad definition of difficult to identify in every situation.	
			standards is at the connection point. In the customers at no or minimal additional expensisly met at the connection point. Example	er is required to meet harmonic distortion or voltage flicker vast majority of cases these requirements are able to be met by case. However, there are instances where the standards cannot be es of such could include timber mills with large starting currents for ge motors and controllers can be significant sources of both harmonic	



	distortion and voltage flicker. In these instances Western Power does consider whether moving the point of common coupling downstream from the connection point is an acceptable and economic approach to allow the standards to be met while not impacting upon the power quality of other Users.		
Details of proposed amendment to a	It is proposed to amend the Rules glossary to include a definition of the point of common coupling.		
particular Rule. For clarity, the current wording of the Rules with a strikethrough represents words that have been deleted. An underline represents words that have been added	Point of common coupling	In relation to a connection point, the point agreed with the Network  Service Provider at which the associated connection assets are connected to assets on the transmission or distribution network that are shared with other Users.	
	Point of common coupling	The point on the network where connection assets associated with a connection point are connected to primary network assets that are shared with other Users.	
Benefits of the proposed amendment (in alignment with Access Code objectives)	Revised submission Version 3 definition is included above. It combines the related GBA comments and paragraph 90 of the Draft Decision.  The proposed definition adds clarity to the concept of the <i>point of common coupling</i> .		
Assessment of any identifiable costs and risks associated with the proposed amendment	Western Power did not identify any risks to this change. Insertion of a definition of a <i>point of common coupling</i> reflects the common industry understanding of the term. It is consistent with the approach Western Power has historically applied to this term.		
Stakeholder engagement in support of the proposed amendment	The <i>point of common coupling</i> definition amendment has come from recent Western Power engagements and assessments for Rules exemptions related to large industrial loads. The exclusion of the definition for this term in the Rules glossary may have been an oversight in previous versions of the Rules.		

## 3.7 Comments on 2011 public submissions (Ref. A4)

This section addresses comments in the 2011 Rules public submissions which were not able to be considered at that time for the 2011 update of the Rules.

#### 3.7.1 Introduction

The following issues were raised in the 2011 public submissions (extract included below): 5

17. Several issues raised by interested parties had not previously been raised or considered. Further discussion and consultation is required to resolve these issues so they should be considered at the next Rules revision. A summary of these issues is set out in the table below.

revision. A summary of these issues is set out in the table below.		
Contribution source and issue	Comments made	
1a) The Office of Energy has concerns relating to the definition of "consumer", "generators" and "users".	This is a new issue that should be held over to the next review. It should be noted that the definition of "User" in Rule 1.3(b)(3)(B) was intended to require that the Rules apply to any person with control of the generation or load at a connection point, irrespective of whether or not that person had signed an access or connection contract directly with the NSP.	
1b) The Office of Energy has raised issues relating to the definition of "generating units" with regard to photovoltaic installations.	This is a new issue that cannot be addressed as part of this review.	
2) Verve Energy had concerns relating to 3.7.7.2 and considers it is not desirable that all small inverters be programmed to synchronise one minute after system restoration to normal since it may result in all inverters coming online at the same time.	Noted. This issue is outside the scope of this review. If this becomes a problem, Western Power may seek a change to the Rules.	
3) Clean Energy Council considers the requirements of 3.3.3.3(c) for a generator to be able to ride through voltage dips should vary depending on the connection voltage.	This was not raised by the Technical Rules Committee and has not been considered. Any change would need to wait for the next Rules revision	

The purpose of the following section is to analyse the suggestions and comments in each of the submissions listed in the table above. Western Power's assessment and responses are guided by comparing the anticipated costs, benefits and risks for the suggested changes.

http://www.erawa.com.au/cproot/10030/2/20111110%20-%20D77312%20-%20Decision%20on%20Proposed%20Amendment%20of%20the%20Technical%20Rules%20for%20the%20Western%20Power%20Network.pdf (see pps 11 and 12)



#### 3.7.2 PUO submission

Comments received from the PUO in relation to the 2011 review of the Rules identified ambiguity in the definition of *consumer*, *generators*, *users* and *generating units*.

#### 1a) PUO - Definition of terms

<<quote below is taken directly from the Office of Energy (PUO) submission<sup>6</sup>>>

In addition to those matters covered by the Authority in the Review Report the Office has identified two other matters that warrant consideration.

#### 3.1 Definitions of key terms

The Office has noted the divergence between the Rules and the Code in how these documents define a number of key terms. In some cases, the definitions adopted by the Rules may create confusion or include or exclude situations in ways that Western Power may not have intended.

#### 3.1.1 "consumer"

The Code defines a "consumer" as a person who consumes electricity, noting that "consumers" can also be "users", but by implication "consumers" are not limited to "users".

The Rules define a "consumer" as a "user" who consumes electricity through a connection point. The Office is uncertain as to why the Rules adopt a more restricted definition of the term than is used within the Access Code. However, the purpose of the restricted definition may be to preclude electricity customers which do not have service contracts with the network operator. This may lend weight to the view that Western Power may have intended for the definition of "user" provided by the Rules to be interpreted narrowly and to exclude "consumers" with which it does not have service contracts (see 3.1.3 below).

#### 3.1.2 "generator"

The Code defines a "generator" as a person who generates electricity with no further qualification. The Rules, on the other hand, define a "generator" as a person who supplies electricity to the network.

The Office queries why it is the case that the definition of 'generator' in both the Code and the Rules refers to "any person", and yet the Rules' definition of a "consumer" is limited to only those persons that are "users".

As a separate matter, Western Power recently executed its first Connection Contract to provide for the installation of a photovoltaic "generator" which is electronically prevented from exporting electricity. The photovoltaic system has been covered under a Connection Contract rather than an Electricity Transfer Access Contract (ETAC) because no retailers were willing to connect the system under their own ETACs. The Office is of the understanding that the current Rules definition of a "generator" does not cover the person with whom Western Power negotiated the Connection Contract.

Many of the provisions in sections 3.6 and 3.7 of the Rules impose obligations on "generators". On account of the present difficulty that proponents of embedded photovoltaic facilities are having in

<sup>&</sup>lt;sup>6</sup> http://www.erawa.com.au/cproot/10039/2/20111110%20-%20D75582%20-%20public%20submission%20-%20Western%20Power%20technical%20rules%20review%20-%20Office%20of%20Energy.pdf (see s. 3.1 p. 4)



negotiating buy-back contracts with retailers, it is likely these proponents may increasingly seek to negotiate Connection Contracts with Western Power.

The Office suggests that a broader definition of "generator" under the Rules warrants consideration.

#### 3.1.3 "users"

Section 12.4 of the Code states that the service provider (Western Power) and "users" of a network must comply with the Rules. The Code defines a "user" as a person who has a contract for services with the network operator.

The Rules define "users" to include applicants seeking access to the network as well as any person who already enjoys access to the network. This second class of "user" of the network includes, but is not limited to, those persons who have an access contract or connection agreement with the network operator.

It is the Office's view that the definition of a "user" provided for in the Rules is sufficiently broad as to raise the possibility that it could cover customers who have no contractual relationship with the network operator. It is clear from section 12.4 of the Code that the Rules are intended to be binding on "users" as defined in the Code. It may not have been Western Power's intention to broaden the coverage of this definition to include general electricity customers.

The Office understands that Western Power applies the Rules as if "users" are limited to those parties with whom they have a contract for services. Where a "consumer" or "generator" is not the "user", it appears to be industry practice for the "user" to require, through their supply contract with the "consumer" or "generator" that the counterparty will comply with the Rules. This practice contributes to the Office's view that Western Power may not have intended for the term "user" to be interpreted broadly in the manner that may be permitted by the current wording of the Rules.

The Office suggests that a narrower definition of "user" under the Rules warrants consideration, in particular, whether it should be more closely aligned to the Code's definition of "user" to ensure consistency between the two documents.

#### 1a) Western Power response

Western Power has met with the PUO representatives on several occasions to discuss the best ways to address the comments made in the 2011 submission. After consultation with the PUO, Western Power has established that at this stage, these definitions do not impact on the application of the Rules.

The interdependencies between the words *users* and *consumers* mean that there is a myriad of meanings of these words in many documents, which are often pivotal in implementing technical work based on the Rules (e.g. Access Arrangement and connection agreements). Amending the Rules definitions would have a significant flow on effect in these documents.

In Western Power's experience, the definitions of *consumer*, *generator(s)* and *user* have not created any issues to date.

#### **Proposal and next steps**

After engagement with the PUO representatives, it was determined that no amendments to the terms will be sought at this time. If the terms were to be amended, the changes would be likely to have a materially adverse effect on the network service provider and Users – with significant effort and cost required to revise and/or rewrite documents, and/or to renegotiate agreements.

Western Power recommends that opportunities that may tighten alignment between the various definitions be sought out and implemented as part of future reviews.

#### 1b) PUO - PVs

<quote below is taken directly from the PUO's submission<sup>7</sup>>>

3.2 Inverters and the definition of a generating unit

A photovoltaic system is comprised of a string of panels wired to an inverter and potentially multiple inverters can be wired together. Photovoltaic technology being modular, an inverter and associated panels can be installed and connected to the grid and further panels on a second inverter can then be installed subsequently.

The Rules define a "generating unit" as "the equipment used to generate electricity and all the related equipment essential to its functioning as a single entity". A "generating system" is defined as "a system comprising one or more generating units". A "power station" is defined as "one or more generating units at a particular location" along with the associated equipment and buildings.

The Office is uncertain as to whether an individual inverter (and the associated string of panels), located among a set of inverters, could be regarded as a generating unit in its own right. If this is the case, the Office queries whether the entire set of inverters and panels constitutes a "generating system" and/or a "power station".

Inverters can be readily purchased off-the-shelf at sizes below the 30kW threshold for a "small generator". The Office questions whether the Rules incentivise a proponent to adopt a sequencing strategy such that the applications for each inverter and associated string of panels were made and assessed in sequence rather than all at once. If an application was made for each installation separately and the inverter capacity in each case was below 30 kW, it seems plausible that this series of sequential applications would be subject to different rules than might be applied where a single application for all of the inverter capacity was submitted.

The Office is of the view that any facility should be assessed against the same set of rules whether an application was submitted for the inverter capacity in its entirety or applications for each inverter and string of panels were made in sequence."

<sup>&</sup>lt;sup>7</sup> http://www.erawa.com.au/cproot/10039/2/20111110%20-%20D75582%20-%20public%20submission%20-%20Western%20Power%20technical%20rules%20review%20-%20Office%20of%20Energy.pdf (see s. 3.1 p. 5)



#### 1b) Western Power response

Western Power's response to this part of the PUO's 2011 submission is given from two perspectives:

- i. With the growth in PV systems penetration into the distribution network, there may be a case for including clarification of 'inverter specific' massed 'generation'. However, the definitions presently in the Rules are interpreted with respect to how the systems present at the connection point. For example, if a small inverter installation (subject to cl. 3.7) is increased at its network connection point, it may be subject to more stringent requirements of cl. 3.6.
- ii. Western Power currently assesses applications which include NMI, connection point and meter number information to be able to properly determine applicable requirements. If an existing system is to be expanded, information on all existing systems is required. This is used to avoid a sequencing strategy (as raised above) being used for aggregation of less than 30 kVA applications at a single location. If abnormalities or variations are found, an audit is carried out to determine what is required for the application to progress.

#### Proposal and next steps

As noted in 1a) above, the definition and application of the *connection point* in the Rules is proposed to be amended.

It is proposed that this issue be revisited after the *connection point* work to determine the value of re-defining or differentiating any other terms such as a *generating unit* or an *inverter/inverting unit*.



#### 3.7.3 Verve (now Synergy)

#### 2) Verve (now Synergy) – Synchronising small inverters

<quote here is taken directly from the Verve public submission<sup>8</sup>>>

Synchronising — It is not desirable that all small inverters reconnect one minute after the voltage disturbance that caused them to trip. As the quantum of urban solar PV inverter systems increases (currently well over 100MW and rising) there is the risk that a brown out in Perth causes +100MW of solar generation to trip and then switch back on one minute later. Whilst it is difficult to avoid inverter tripping unless they have under-voltage ride through (not yet available in small inverters), it is possible that different inverters could be programmed with different reconnection times so that the solar power comes back on in a more progressive manner rather than having it all come back on in the same instant. Also it would be better to have the reconnection delay times spread over a time period ending in less than one minute so that substation transformers (usually have a one minute tap change delay time) don't react (change taps) to the short-term voltage change during the period that the solar inverters are off and waiting to reconnect.

#### 2) Western Power response

Western Power has engaged with the person who raised the issue to clarify and better understand it. The idea of all inverters being set to one minute to reconnect 'as a group' is possibly not sound, particularly after solar PV inverter proliferation reaches a high level. This issue is dealt with in AS 4777 inverter requirements, which specifies ramping reconnection of inverters once the network recovers after a supply interruption.

Western Power believes that this is not a Rules matter with the issue having been adequately addressed in AS 4777, as described below.

**Proposal and next steps** 

<sup>&</sup>lt;sup>8</sup> http://www.erawa.com.au/cproot/10036/2/20111110%20-%20D75340%20-%20public%20submission%20-%20Western%20Power%20technical%20rules%20review%20-%20Verve%20Energy.pdf (see last paragraph p. 3)



A random start up timer could address system wide disturbances but this may still result in localised flicker and voltage fluctuation problems at LV levels – so the AS 4777 committee considered this issue and has decided on a "soft start" approach. Below is an extract from the draft standard DR AS/NZS 4777.2:2015.

#### "6.3.5.3.2 Soft ramp up after connect or reconnect

All inverters shall have this mode. This mode shall be enabled as per Clause 7.7 and for the increase in power required by Clause 7.5.3 after frequency decreased to the required limit.

#### 7.7 Connection and reconnection procedure

Only after all of the following conditions have been met shall the automatic disconnection device operate to connect or reconnect the inverter to the grid

- (a) the voltage of the grid has been maintained within the limits of AS 60038 (for Australia) or IEC 60038 (for New Zealand) for at least 60 s;
- (b) the frequency of the grid has been maintained within the range 47.5 Hz to 50.15 Hz for at least 60 s:
- (c) the inverter and the grid are synchronized and in-phase with each other; and
- (d) no external signal is present or DRM 0 asserted requiring the system to be disconnected.

After the automatic disconnection device operates to connect or reconnect the inverter the output shall rate limit increase in power generation to the set power rate limit (WGra) for increase in power of Clause 6.3.5. Unconstrained power operation may recommence after the automatic disconnection device operates to connect or reconnect the inverter, when either the rated power output is reached or the required output power level of the inverter exceeds the available energy source.

Compliance shall be determined by type testing in accordance with the tests as specified in Appendix F and Appendix G."

This arrangement effectively addresses the issue raised. After a system restart, inverter energy systems will come back on line with a ramping up connection, but this will be controlled and in synchronisation with the re-energisation of local distribution network elements.

#### 3.7.4 Clean Energy Council (CEC)

#### 3) CEC – Ride through capability

<quote below is taken directly from the CEC submission<sup>9</sup>>>

Clause 3.3.3.3(C) The ride through capability should be provided depending on the voltage level at which the generator connection is made.

#### 3) Western Power response

Western Power has engaged with the CEC to gain clarity on this suggestion.

Western Power understands that this comment may refer to other Rules requirements – as some clauses list requirements for voltage levels above and below 6 kV.

In the case of cl. 3.3.3.3(c), specifying this requirement as a percentage of voltage level has been proven to be satisfactory to date. In addition, Western Power has no record of any other internal or external feedback that this has caused any network problems or issues with access or Users' services.

#### **Proposal and next steps:**

As no evidence to support this being a high priority issue has been identified, Western Power does not consider there is a need to seek an amendment to the Rules at this time.

Western Power will monitor this issue and, if required, consider it again when making future amendments to the Rules.

<sup>&</sup>lt;sup>9</sup> http://www.erawa.com.au/cproot/10034/2/20111110%20-%20D75141%20-%20public%20submission%20-%20Western%20Power%20technical%20rules%20review%20-%20Clean%20Energy%20Council.pdf (see paragraph 3 p. 3)



## 4 Typographical corrections 2011 Rules (Ref. A5)

Corrections required in the current Rules clauses are listed below. The current wording of the clause is marked up in blue with a <u>strikethrough</u> for deletions and <u>underline</u> for insertions or additions.

#### cl. 2.2.11 Long Term Voltage Stability

(b) The long term *voltage stability* criterion is that the *voltage* at all locations in the *power system* must be stable and *controllable* following the most onerous post-contingent system state following the occurrence of any *credible contingency* event under all credible *load* conditions and *generation* patterns.

#### cl. 3.3.1 General

(e)(5)

1. The effect of this clause is to limit the maximum *generating unit* size that is permitted to connect to the *transmission or distribution system* without taking an appropriate action to rectify the potential problem.

#### cl. 3.3.3.1 Detailed Technical Requirements Requiring Ongoing Verification

(b)

- 2. The controller must also meet the relevant performance requirements of clause 3.3.4.5.
- (f) If the *voltage* at the *connection point* falls below the steady state level permitted by clause 2.2.2, the output *current* of the *facility* must not be less than the output *current* of the *facility* if it was providing the maximum *reactive power* required by this clause 3.3.3.1 when generating its maximum rated *active power* with the *connection point* at *nominal voltage*.
- (g) The Network Service Provider may agree not to require full compliance with the requirements of this clause 3.3.3.1 in return for a capital contribution towards the provision of new sources of reactive power within the transmission or distribution network. The basis for determining the required capital contribution must be the additional capital cost that the proponent would reasonably be expected to incur if full compliance with the requirements of this clause was not waived.

#### cl. 3.6.1 Overview

This clause 3.6 addresses the particular requirements for the connection of small generating units and groups of small generating units of aggregate rated capacity up to 10 MW (small power stations) to the distribution system where such generating units are not subject to dispatch by System Management in accordance with the Market Rules. This does not apply to the connection of energy systems rated at up to 10 kVA single phase and 30 kVA three phase and connected to

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the low voltage system via inverters, in respect of which clause 3.7 applies.

The issues addressed by this clause 3.6 are:

- the possibility that generating units embedded in distribution systems may affect the quality of supply to other Users, cause reverse power transfer, use up distribution system capacity, create a distribution system switching hazard and increase risks for operational personnel, and
- 2. the possibility that a small *power station* or a number of small *generating units connected* to the *distribution system* could become islanded on to a part of the distribution system that has become *disconnected* from the *power system*, resulting in safety and *quality of supply* concerns.

#### 3.6.10.3 Islanding Protection

(c) For power stations rated above 1 MVA, each functional type of islanding protection scheme must be incorporated into a physically separate protection relay. These may share the same voltage and current transformers but must be connected to different secondary windings. This requirement may be applied to power stations rated below 1 MVA in situations where it is possible for the power station to support a sustained island on a part of the high voltage distribution system.

#### 3.6.12 Failure of Generator's Protection equipment

Any failure of the *Generator's protection apparatus* must automatically trip the *generating unit's* main switch except, where the <u>the</u> affected *protection apparatus* forms part of a *protection system* comprised of *two fully independent protection schemes of differing principle*, the failure may instead be alarmed within the *Generator's facility* provided that operating procedures are in place to ensure that prompt action is taken to remedy such failures.

#### 5.7.1 User's Advice

(a) A *User* must promptly advise the *Network Service Provider* if the *User* becomes aware of any circumstance, including any defect in, or mal-operation of, any *protection* or *control system*, which could be expected to adversely eaffect the secure operation of the *power system*.

#### **Attachment 5 - SUBMISSION REQUIREMENTS FOR ELECTRICAL PLANT PROTECTION**

Page 164 - Trip details (diagrammatic or by trip matrix)

# Attachment 12 - TESTING AND COMMISSIONING OF SMALL POWER STATIONS CONNECTED TO THE DISTRIBUTION SYSTEM

#### A12.1 Application

This attachment specifies <u>lists</u> the specific requirements for the certification, testing and commissioning of generating units connecting to the distribution system in accordance with clause 3.6 and for which the provisions of clause 4.2 apply.

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#### **A12.2 Certification**

The Generator must provide certification by a chartered professional engineer with National Professional Engineerings' Register sStanding in relevant areas of expertise that the facilities comply with the Rules, the relevant connection agreement, good engineering practice and relevant standards.



#### 5 Record of document revisions

#### 5.1 Amendments to Part A submission - version 3.

1. Added a paragraph into the Introduction briefly explaining changes for v3.

This version (version 3) of the Part A amendment document takes into consideration the Authority's Draft Decision of 4 May 2016, feedback received from the Authority's technical adviser, Geoff Brown and Associates (GBA), and from the Authority's stakeholder workshop held on 10 May 2016.

- 2. Revise the entire DC injection amendment to propose the removal of clause 3.2.1(c)(3). The entire section 3.1 has been replaced (as such, <u>no separate edits or mark ups are given</u>, please refer to the previous submission version for content changes).
- 3. Reword the connection point definition to include the explicit exclusion of metering assets: A point on the network where the Network Service Provider's primary equipment (excluding metering assets) is connected to primary equipment owned by a User". The wording related to this proposed definition development to this stage is also updated in this version 3.

Western Power accepts that GBA's comments and modifications will assist with gaining a clearer definition. However, a concern exists that the position of metering assets (particularly in multi-residential Distribution installations) will remain a cause of confusion. For example, distributed meters (as primary equipment owned by the NSP (Western Power) or privately owned) can be incorrectly interpreted as each establishing a 'connection point'. Providing clarity in that context is one of the key reasons for requesting a connection point 'clarifying' Rules amendment.

Hence, although the definition from GBA mentioned in paragraph 87 in the Authority's <u>Draft Decision is a worthwhile improvement, Western Power submits that words</u> decoupling the metering assets (which are also *primary equipment*) should be used, as is shown in blue above.

4. Reword the *connection assets* definition:

for a connection point, means all of the network assets that are used only in order to provide covered services at the connection point.

5. Reword the *point of common coupling* definition:

The point on the network where *connection assets* associated with a *connection point* are connected to primary network assets that are shared with other *Users*.

6. Modify A12.2 Certification to accommodate a change in Engineers Australia's Chartered Professional Engineer registration arrangements and nomenclature:

From "National Professional Engineers Register" to "National Engineering Register".

#### 5.2 Amendments to Part A submission - version 2.

1. Reword the proposed DC injection clause 3.2.1(g)(2):

(2) A *User connected* at *low voltage* must not inject into the *distribution system* any *DC* component of current produced by its own equipment that exceeds 0.5% of the maximum power transfer capacity of the connection point (per phase) as specified in the relevant connection agreement.

2. Reword and relocate text boxes in the Harmonics area and include below the new cl. 3.2.1(g):

Excessive *DC injection* can lead to adverse effects in AC networks, such as causing increased levels of harmonics and waveform distortion in network assets which use magnetic cores (see cl. 3.2.1(c)); and in some circumstances can cause corrosion of metallic assets.

An accuracy of 5 % applies for *LV* connection point *DC* injection measurement. Readings must be taken at normal operating temperature, under full site load, and/or full site generation output conditions; and be taken as 2 minute averages. *LV* connection point *DC* injection measurements below 10 mA can be considered insignificant.

3. Revise the new 'connection point' definition

connection point	For contractual purposes <i>connection point</i> is defined as "a point on the network identified in, or to be identified in, a contract for services." <del>as an entry point or exit point or a bi-directional point"</del> .  With reference to a physical location, <i>connection point</i> is defined as "a point on the network at which network assets (owned by Western Power) are connected to assets owned by <del>another person</del> <u>a User</u> ".
connection point	For contractual purposes connection point is defined as "a point on the network identified in, or to be identified in, a contract for services."
comecutor pomo	The connection point is "a point on the network at which network assets (owned by Western Power) are connected to assets owned by a <i>User</i> ".

#### and remove the three former additions:

bi-directional point	A single connection point at which electricity is transferred into and out of the network.
entry point	A single connection point at which electricity is more likely to be transferred into the network than out of the network.
exit point	A single connection point at which electricity is more likely to be transferred out of the network than into the network.

4. Change the revision for 'connection asset' definition.

connection assets
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5. Change the 'connection asset' definition



# Point of common coupling

The point on the WPN at which Western Power requires compliance with the Technical Rules clauses 2.3.3(a) and 2.3.4(a). Under normal circumstances this compliance is required at the connection point but Western Power may, at its sole discretion allow the "point of common coupling" to be at a point on the network upstream from the connection point, where it is reasonable to do so in accordance with good electricity industry practice.

#### to this new definition:

# Point of common coupling

In relation to a *connection point*, the point agreed with the *Network Service*Provider at which the associated connection assets are connected to assets
on the transmission or distribution network that are shared with other

Users..

# **Appendix A.** References

#### List of supporting documents

Document	Link
Technical Rules	https://www.erawa.com.au/electricity/electricity-access/western-power-network/technical-rules
Draft Part A November 2015 amendment decision	https://www.erawa.com.au/cproot/14226/2/Draft%20Decision%20- %20WP%20Tech%20Rule%20Amendments%20November%202015.pdf
Issues Paper (ERA) – Part A amendments	https://www.erawa.com.au/cproot/14067/2/WP- %20Tech%20Rules%20amendments%202015%20Issues%20Paper.pdf
Technical Consultant's (GBA) Report – Part A	https://www.erawa.com.au/cproot/14227/2/GBA%20Report%20- %20Technical%20Rules%20Amendments%202015%20Final.PDF